



Incorporating public transport in a methodology for assessing resilience in urban mobility

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1 **Incorporating public transport in a methodology**
2 **for assessing resilience in urban mobility**

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20 **Incorporating public transport in a methodology**
21 **for assessing resilience in urban mobility**

22 **Abstract**

23 Resilience has gained importance in the current research and policy agendas as it incorporates
24 concepts of adaptation and transformation. Urban areas are complex systems exposed to different
25 shocks, which have impacts on its various components. Research in transport has already incorporated
26 the concept of resilience with more or less sophisticated approaches that are intensive on data and
27 technical expertise. There is a need to explore the incorporation of resilience in simpler and less data

28 intensive methods that can be easily applied in a wider range of contexts. One of the aims of this
29 research is to develop a method that can use commonly available mobility management tools allowing
30 smaller urban areas to analyse and plan for resilience. We present a new development of a method to
31 assess resilience in transport systems with a commonly used mobility management tool (the origin-
32 destination matrix) for calculating an overall measurement of resilience. The method assumes that
33 car trips are transferred to active modes or to the available public transport routes in the event of any
34 disruption in the system. We consider different scenarios of availability of public transport in case of
35 disruptive events. We applied the method to two urban areas in Brazil. The variation of the
36 contribution of the public transport presents patterns comparable between the two cases. The spatial
37 distribution of trips shows the relative importance of resilient trips and the cities' spatial structure.
38 The inclusion of public transport routes has an impact on the levels of accessibility of lower income
39 users.

40

41 Keywords: resilience, urban mobility, public transport, active modes, Brazil

42

43 **1. Introduction**

44 This paper presents the results of the application of a method to classify the level of resilience of
45 urban trips in the event of total unavailability of cars and with potentially restricted use of public
46 transport. The main goal of the research is to develop a robust analytical tool for resilience applicable
47 in low intensity data contexts (i.e., contexts without comprehensive and/or detailed datasets), which
48 allows less capacitated management bodies to plan and respond to disruptive events due to climate
49 change or socioeconomic unrest.

50 Urban development based on heavy transport infrastructure development contributed to a society
51 increasingly more dependent on a car-based mobility (Wiersma et al., 2017) and, as a consequence,
52 cities more vulnerable to various risks that impact the use of the car and other (internal combustion)
53 motorised vehicles. At the same time, we are living the rise of the state of climate emergency (Let's
54 work together, 2020), with multiple nations and international organisations as the United Nations
55 (UN) and the European Union pushing for strong measures for greenhouse gases emissions reduction,
56 in a context where severe disruptions due to climate change are occurring with more severity and
57 higher frequencies. Social and economic uncertainties also affect mobility. The UN Sustainable
58 Development Goals framework and agenda aims at creating more inclusive territories and cities for
59 sustainable urban development and growth (United Nations, 2015). Sustainable urban development

60 frameworks generally includes more efficient transport systems and reduced dependency from private
61 car mobility (Zhao, 2010).

62 The concept of resilience was introduced to environment studies in the early 1970s as the capacity of
63 a system to maintain its functions absorbing changes caused by possible disruptions (Holling, 1973).
64 It has been later detailed and its components identified. It includes the capacity of a system to: (1)
65 resist (Berche et al., 2009; D’Lima and Medda, 2015; Jin et al., 2014); (2) adapt itself (Bruneau et al.,
66 2003; Chan and Schofer, 2016; Ta et al., 2009); and (3) transform itself (Berdica, 2002; Mattsson and
67 Jenelius, 2015; Seeliger and Turok, 2013) in order to recover from a shock, absorb its consequences
68 and maintain levels of functionality.

69 Transport systems are in the forefront of the impacts of all types of shocks, from environmental to
70 social and economical changes. Cox et al. (2011) assessed the effects of the July 2005 terrorist attacks
71 on the metro and bus systems in London. Chan and Schofer (2016) studied the consequences suffered
72 by the rail transport service of the New York City after severe climate change events (hurricanes and
73 blizzard). Moreover, Brazil has recently suffered some events of severe disruption due to fuel price
74 peaks and lack of proper policy control (Lopes Da Silva et al., 2019). Analysing the resilience levels
75 of transport systems is therefore key to better strategic and operational planning and risk management
76 (D’Lima and Medda, 2015). Transport policies targeting the development of better infrastructure and
77 better operational performance can increase urban resilience in the long term (Leung et al., 2017).
78 The consideration of active transport modes also contributes to the increase of resilience levels as
79 these modes have no or lower dependencies on fuel (Fernandes et al., 2019) and more functional
80 infrastructure. The literature on resilience in transport has still few examples of analysing resilience
81 considering active modes and mode transfer (Berche et al., 2009; D’Lima and Medda, 2015; Jin et
82 al., 2014; Martins et al., 2019). The literature has very few approaches based on simple mobility
83 indicators that could be applied in contexts of data scarcity and lack of advanced expertise.

84 This paper presents a new iteration of a research project on the development of a methodology for
85 assessing the overall resilience of transport systems in the event of severe disruptions due to natural
86 and socio-political events, with its first iteration reported in Martins et al. (2019). Our study aims at
87 developing further the methodology by incorporating the public transport mode in the calculation of
88 the index of urban mobility resilience. Public transport is a key mode that should be considered in
89 disruptive events due to its social function in providing accessibility to all. This can potentially help
90 decision makers to manage the transportation systems in both its strategic and operational layers. The
91 study also analyses the relationship between resilient trips and income. Section 2 presents a literature
92 overview introducing the concepts of resilience and how public transport has been considered.
93 Section 3 presents the methodological approach. Section 4 reports on the application of the

94 methodology to two cases studies in Brazil, the city of São Carlos, SP, and the Metropolitan Region
95 of Maceió, AL. Finally, conclusions about the application and validity of the methodology are drawn
96 on section 5.

97 **2. A Brief Literature Overview**

98 Resilience can be defined as the capacity of ecosystems to return to their initial states when subjected
99 to perturbations (Holling, 1973). The concept was latter explored and detailed considering its multiple
100 components, namely function, structure, identity and, very important, existing feedbacks (Walker et
101 al., 2004). Distinctions were also made between resilience as the return to a general equilibrium state
102 in engineering or to possible multiple equilibrium states in ecology (Holling, 1996; Reggiani et al.,
103 2015). Walker and colleagues also introduced the concepts of adaptability and transformability to
104 consider the capacity of a system to exist in multiple states of stability (Walker et al., 2004).
105 Adaptability can be defined as the capacity of the system to develop within the boundaries of its own
106 stability (Folke et al., 2010). Transformability encompasses the possibility of a system to create or
107 achieve new domains of stability (Fernandes et al., 2017). The inclusion of the concept of resilience
108 is considered to be an improvement on risk analysis, as it incorporates holistic concepts of complexity,
109 interdependency and uncertainty to characterise systems and their responses to exogenous shocks
110 (Linkov et al., 2014). Many studies conducted by governments and NGOs have incorporated
111 resilience based on these concepts (Coaffee et al., 2018).

112 Resilience is being incorporated in multiple frameworks of urban analysis (Ribeiro and Pena Jardim
113 Gonçalves, 2019). The analysis of resilience in the transport system has been made through both
114 qualitative and quantitative approaches, usually focusing on a single transport mode and the majority
115 of times focusing on the operational aspects of the system (Leobons et al., 2019). Disruptive events
116 are central to many of these analyses, addressing network disruption (D’Lima and Medda, 2015;
117 Hong et al., 2019; Jin et al., 2014), economic or energy crisis (Fernandes et al., 2019; Santos et al.,
118 2020), man induced disasters (Cox et al., 2011) and natural disasters (Chan and Schofer, 2016;
119 Donovan and Work, 2017; Duy et al., 2019).

120 The impact of resilience in transport choice and transfer is also addressed, with research done on a
121 single mode (Chan and Schofer, 2016; D’Lima and Medda, 2015), on mode demand compensation
122 (Cox et al., 2011; Jin et al., 2014) or in assessing overall transfer mode from combustion engine based
123 modes to active modes (Martins et al., 2019).

124 Energy crisis is a recurrent subject in analysing resilience in transport. Krumdieck et al. (2010)
125 proposed a classification of trips considering their impact and the need to ensure a given standard of

126 wellbeing. Trips have been classified as optional, the ones that could be eliminated without a
127 significant reduction of wellbeing; necessary, which lead to important loss of accessibility but could
128 nonetheless be eliminated; and essential, which correspond to basic accessibility needs (to jobs, health
129 services, etc.). Krumdieck et al. (2010) classified the levels of impact as low, medium, high and very
130 high. Leung et al. (2017) analysed the cases of Brisbane, Australia, and Hong Kong, China,
131 highlighting the need to make accessible transport available to ensure transport resilience. Mattioli et
132 al. (2019) analysed the vulnerability of English regions considering fuel cost increases. Fernandes et
133 al. (2019) did a similar analysis where the impact of the cost increase on both public and private
134 transport modes is assessed; however, it lacks a demand analysis considering origins and destinations.
135 It is now abundantly clear that current environment and social uncertainties generate pressures on
136 cities to deal with disruptions and many cities and towns (particularly the smaller ones) have a deficit
137 of knowledge and evidence on how to address it. The use of common and validated urban and
138 transport management tools, such as the origin-destination (OD) matrix, is key to ensure that these
139 less capacitated entities can address these issues as well as more developed urban areas do.

140 **3. Methodology**

141 Our methodology is an extension of the method for assessing resilience in mobility presented in
142 Martins et al. (2019). The method explores the distances that can be travelled in walking and bicycle
143 modes in the event of unavailability of motorised modes. In this new approach, we evaluated what
144 trips would or would not be affected if public transport is partially available. The method uses public
145 transport itineraries and data of origin-destination (OD) surveys to build scenarios for identifying how
146 different transit supply levels affect the resilience of mobility.

147 **3.1 Distances between TAZ centroids**

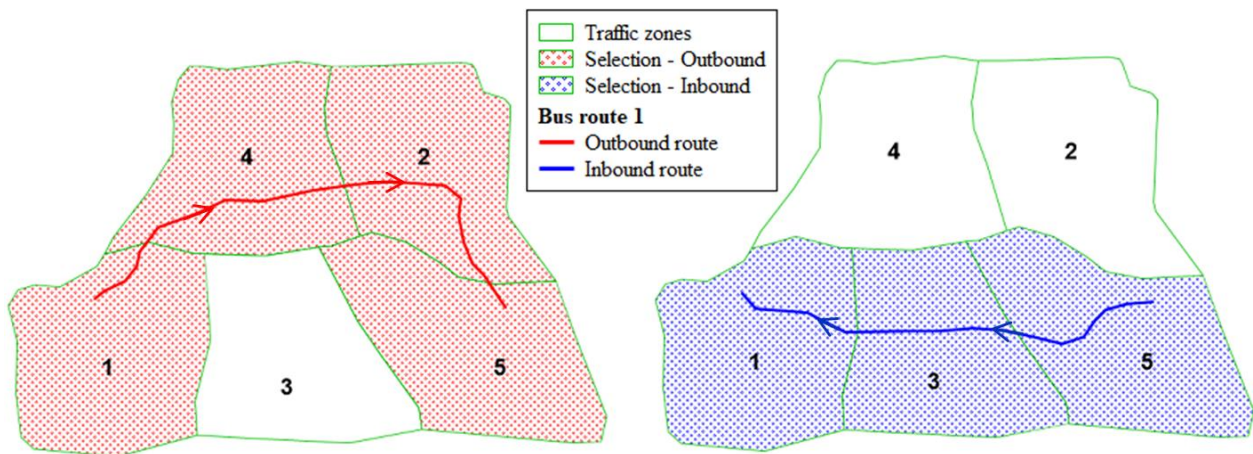
148 As this work proposes to establish a methodology with wide application, which uses commonly
149 available data (OD surveys), we assumed the design simplification of considering the commonly used
150 Traffic Analysis Zones (TAZ) and their centroids. As any methodology based on the use of TAZ,
151 ours is constrained by this representation of the transport system. The first step of the method is the
152 calculation of network distances between all centroids of TAZ. This results in a symmetric matrix
153 with n rows and n columns, in which n is the number of zones. All matrix entries are distance values
154 greater than zero except the main diagonal. As proposed by Martins et al. (2019), the intrazonal trips
155 are set to zero because they are supposed to be short trips, likely to be done by non-motorized modes.

156 **3.2 Maximum Possible Distances (MPD) and scenarios of active modes**

157 As active modes distances are limited by characteristics of the individuals and also of the locations,
158 we assumed the concept of Maximum Possible Distances (MPD) for walking and cycling. These
159 essentially reflect the maximum distances an individual accepts to travel using these modes. The idea
160 is to define acceptable incremental values for MPD for walking and cycling and evaluate changes in
161 mode selection for different combinations of walking and cycling MPD, as used by Martins et al.
162 (2019). These combinations are used to build the scenarios for the analysis of resilience, with a single
163 restriction: MPD values for walking are always shorter than MPD for cycling. We adopted the same
164 procedures to build the scenarios of active modes, which were subsequently combined with different
165 scenarios of transit supply.

166 **3.3 Potential demand and scenarios of public transport**

167 The analysis of public transport involves the identification of the available transit modes in the study
168 area, number of routes per mode, routes characteristics (e.g., radial, circular, etc.), and TAZ crossed
169 by each route. The proposed procedures, which in large regions can be expedited if the datasets are
170 available as GIS files, are explained through a simplified example with five TAZ and one bus route
171 in Figure 1. As the outbound and inbound itineraries of route 1 are not coincident, the TAZ served in
172 each direction are different (Figure 1 and Table 1).



173
174 Figure 1 Identification of TAZ served by a bus route on outbound (red) and inbound (blue) directions
175 on a hypothetical example

176 This example is further developed with two additional routes, as shown in Table 1. The zones served
177 by each route are subsequently combined in a single matrix (i.e., the Matrix of Served Connections -
178 MSC), as shown in Table 2. The connections between zones are represented with a binary coding, in
179 which one means that the pair of zones is connected by that route and zero otherwise. In the example,

180 the differences between outbound and inbound directions are colour-coded in blue and red,
 181 respectively. In addition, intrazonal trips are not relevant in this process because we assume that they
 182 are short trips done by active modes. In a critical situation of fuel shortage, transit operators and
 183 managers are supposed to keep operating only priority routes. We propose to identify these routes by
 184 looking at the potential transit demand (PTD) of the transit routes, which can be obtained with a
 185 combination of OD data and the MSC.

186 Table 1 Identifying TAZ served by more than one bus route

Route		1	2	3
Itineraries (zones)	Outbound	1	4	2
		4	2	4
		2	5	3
	Inbound	5	5	1
		3	3	3
		1	4	4
				2

187

188

189 Table 2 Identification of routes serving each OD pair in the example of Table 1 (coding: 1 - connection
 190 served by transit; 0 - connection not served by transit; red - outbound connection; blue - inbound
 191 connection)

OD	1	2	3	4	5
1	-	1/0/1	0/0/1	1/0/1	1/0/0
2	0/0/1	-	0/0/1	0/0/1	1/1/0
3	1/0/1	0/0/1	-	0/1/1	0/0/0
4	0/0/1	1/1/1	0/0/1	-	1/1/0
5	1/0/0	0/0/0	1/1/0	0/1/0	-

192

193 The analysis of the PTD has to start with the identification of the available public transport modes
 194 because some of them may not be affected by the constraints considered. For example, if the crisis is
 195 related to the supply of fossil fuel, public transport modes operated by electric vehicles are eventually
 196 not affected (particularly in Brazil, where the energy matrix is largely dominated by hydroelectric

197 power). We call these routes “permanent routes”. Thus, if their operation is not interrupted, these
 198 routes shall not be part of the priority analysis.

199 The next step is to identify, in the OD survey dataset, the number of motorized trips associated with
 200 each OD pair and the availability of public transport for the connections between zones (the MSC).
 201 All zones connected by permanent routes are considered as served by public transport. For all other
 202 routes, the priority order is based on the PTD. The PTD of each route is the sum of the actual
 203 motorised trips between the OD pairs served by the route (as shown in the example of Tables 1 and
 204 2). The route with the highest priority is the one with the maximum PTD value. The classification of
 205 the other routes in terms of priority takes into account the incremental PTD found in the OD pairs
 206 added by each route to the demand already served by the previously selected routes. This process of
 207 selection is done until all routes are ranked or no other route is able to add more PTD. When the
 208 additional PTD of a route is equal to zero, no more users will benefit from the inclusion of this route.
 209 Therefore, there is no justification for operating it during a crisis.

210 Table 3 contains the values of the PTD and the ranking list for the hypothetical example discussed in
 211 Tables 1 and 2, which has no permanent routes. Route 1 has the highest total PTD. Therefore, it is
 212 the first route to be selected. Route 3 is selected next in the list of priority and Route 2 is not selected,
 213 because it adds no PTD to Routes 1 and 3 combined.

214 Table 3 Quantifying the Potential Transit Demand (PTD) for the example of Tables 1 and 2

Origin zone	Destination zone	Motorised trips	Route 1	Route 2	Route 3
1	2	79	OD pair served	OD pair not served	OD pair served
1	5	54	OD pair served	OD pair not served	OD pair not served
2	3	41	OD pair not served	OD pair not served	OD pair served
4	5	32	OD pair served	OD pair served	OD pair not served
5	2	35	OD pair not served	OD pair not served	OD pair not served
Potential Transit Demand (PTD)			165 (79 + 54 + 32)	32	120 (79 + 41)
Priority			1	-	-
Incremental PTD			-	0	41
Priority			1	-	2

215
 216 The public transport (PT) scenarios considered in the analysis refer to the number of routes in
 217 operation in that scenario. If public transport is completely unavailable (i.e., no routes are operated
 218 and all trips have to be made by active modes), this is scenario PT0. If only one route, which is the
 219 one classified with the highest priority (i.e., the maximum PTD), is selected, this is scenario PT1. The
 220 subsequent public transport scenarios follow the same logic (PT2, PT3, etc.) until scenario PT m , in
 221 which the last route m adds PTD to the previously selected routes. When no permanent routes (i.e.,

222 routes not affected by the crisis) are considered, PT0 is exactly the case considered by Martins et al.
223 (2019) for setting up the scenarios of active modes. The PTD of each scenario is easily obtained by
224 the combination of the PTD matrices of all routes operating in that scenario.

225 **3.4 Combined scenarios and classification of trips**

226 The analysis of resilience conducted in this study uses a combination of active modes scenarios and
227 public transport scenarios. The scenarios of active modes are formed by different combinations of
228 MPD for walking and for cycling, whereas public transport scenarios are associated with the number
229 of routes in operation, as described in session 3.3. Hence, the identification of the combined scenarios
230 shows the MPD values for walking and cycling and the number of public transport routes selected.
231 Scenario W0.5B1.5PT1, for example, is the case with a MPD of 0.5 kilometres for walking (W), a
232 MPD of 1.5 kilometres for bicycling (B) and one public transport (PT) route in operation.

233 For each scenario, the OD survey trips are classified in resilience levels (based on Folke et al.
234 (2010) and Martins et al. (2019)). Walking or cycling trips equal to or shorter than the respective
235 MPD and public transport trips served by the routes in operation in the scenario under analysis are
236 *persistent* trips. Active mode trips longer than the MPD are classified as *exceptional* trips. All
237 motorized trips shorter than the MPD and car trips longer than the MPD but covered by the public
238 transport routes in operation are considered *adaptable* trips. Finally, all motorised trips longer than
239 the MPD and not covered by the transit routes in operation are the *transformable/at risk* trips, which
240 are the trips most affected by the imposed constraint.

241 *Persistent*, *adaptable* and *exceptional* trips are resilient, whereas *transformable* trips are at risk
242 because they are substantially more vulnerable than the other classes of trips. The overall resilience
243 level of a city is given by the percentage of resilient trips in relation to total trips. According to Martins
244 et al. (2019), overall resilience can be classified as follows: very low (0 to 20.0%), low (20.1 to
245 40.0%), medium (40.1 to 60.0%), high (60.1 to 80.0%), and very high (80.1 to 100.0%).

246 Even though the calculation method is not complex, it requires some time and effort to compute all
247 PTD values for determining the priority routes. To increase the efficiency of the method, we
248 implemented the algorithm described in sections 3.3 and 3.4 using *Python*.

249 **3.5 Classification, spatial distribution and socioeconomic characteristics of the trips**

250 After being classified as resilient (i.e., *persistent*, *exceptional*, or *adaptable*) or vulnerable (i.e.,
251 *transformable/at risk*), the OD trips can be mapped by their TAZ. The graphical outcomes can be
252 used for identifying zones with high levels of vulnerability in each scenario. According to Cariolet et

253 al. (2019), managers and decision-makers can use these maps to visualize critical regions of the city
254 for developing strategies for improving the resilience of mobility.

255 The results can also be used to look for possible relationships between the trip classification and
256 socioeconomic characteristics (income, for example) of the travellers. This analysis can indicate
257 population groups that are particularly vulnerable to the crisis.

258 **4. Results and Discussion**

259 **4.1 The case studies**

260 We applied the methodology to two case studies in Brazil, the cities of São Carlos, São Paulo, and
261 the Metropolitan Region of Maceió (MRM), the capital of the State of Alagoas. These regions were
262 chosen as demonstration cases with different characteristics of location (inland versus coastal), in
263 public transport system (only bus versus bus and Light Rail Train, LRT) and in spatial and
264 demographic characteristics.

265 The scenarios for Maximum Possible Distances (MPD) for both active modes are a selection from
266 the ones tested in Martins et al. (2019), now combined with the number of bus routes. The selection
267 includes the scenarios with MPD that characterise the curves (five for each case study) and a set of
268 other scenarios with equidistant MPD values between the latter.

269 Sao Carlos has a population of 246 thousand inhabitants (estimation for 2017, Instituto Brasileiro de
270 Geografia e Estatística, (2010)). The city has a significant concentration of skilled jobs in academia,
271 services and manufacturing. A summary of the OD data is available in Table 4 and a map of the traffic
272 analysis zones (TAZ) is depicted in Figure 2(a). The distribution of the population density is depicted
273 in Figure 2(b). The public transit network is only served by buses, with 54 routes in operation
274 (licensed by the Municipality of São Carlos), mainly with radial itineraries and only a few with
275 circular itineraries. Values of MPD for active modes for São Carlos reach a maximum of 4.0 km for
276 walking and 12.5 km for bicycle, which combined with the maximum number of 28 bus routes that
277 supplies all potential transit demand (PTD) accounts for 290 scenarios (from scenario
278 SC_W0.0B0.0PT0 to scenario SC_W4.0B12.5PT28).

279 Table 4 Summary of the OD surveys for São Carlos and the Metropolitan Region of Maceió (MRM)

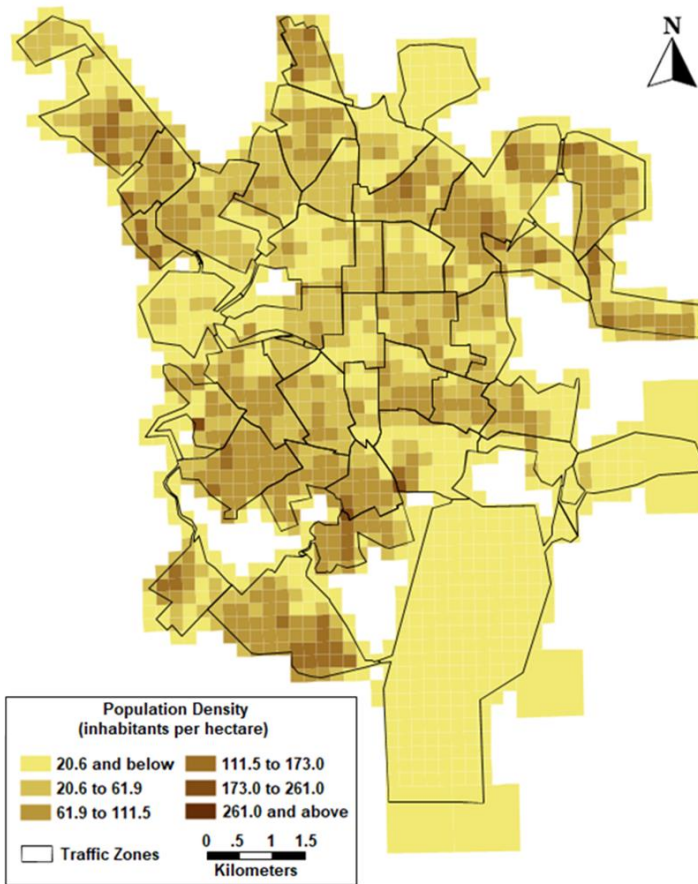
City	Number of TAZ	Year of Survey	Maximum Distance between TAZ (km)	Trips								
				Total	Walking	Mode Share (%)	Bicycle	Mode Share (%)	Public Transport	Mode Share (%)	Car	Mode Share (%)
São Carlos	41	2007/2008	12.5	6821	2883	33.5	222	3.2	1445	21.2	2871	42.1
Metropolitan Region of Maceió (MRM)	83	2014	29.5	6038	2080	34.5	277	4.6	1764	29.2	1917	31.8

280

281



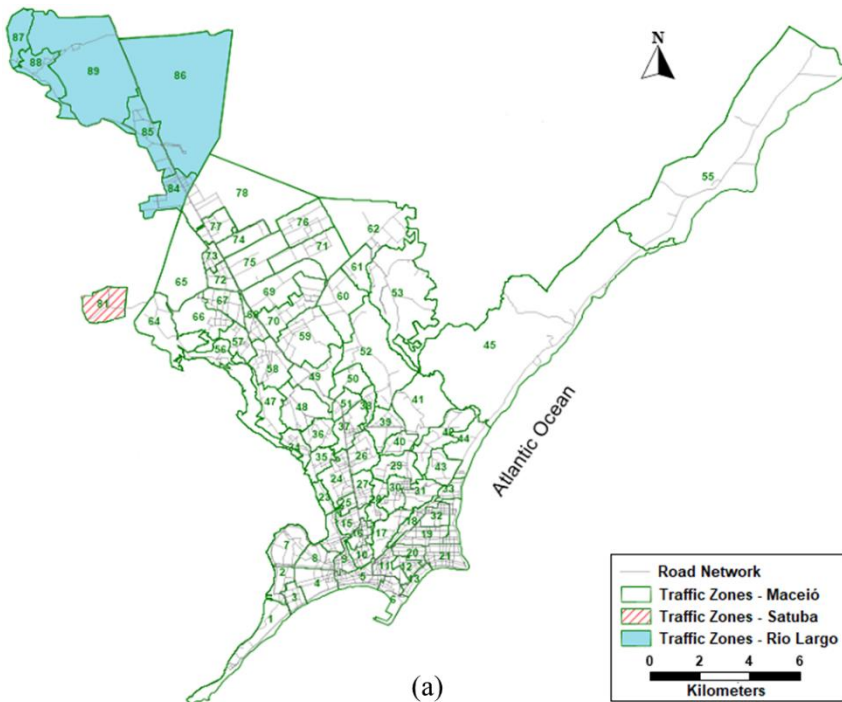
(a)



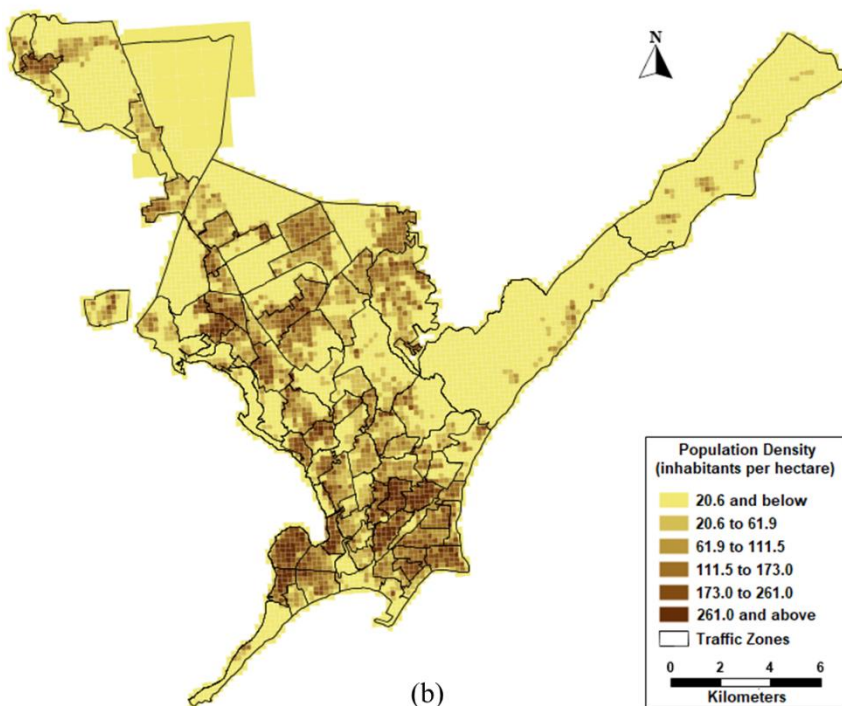
(b)

282
 283 Figure 2 Maps of TAZ and population density for the city of São Carlos, SP

284 Maceió has a population of 1.12 million inhabitants (estimation for 2017, Instituto Brasileiro de
285 Geografia e Estatística, (2010)). The metropolitan area includes the municipalities of Maceió, Rio
286 Largo and Satuba, and its economy is based on manufacturing and services with a strong influence
287 of several state and federal services. A summary of the OD data is available in Table 4 and a map of
288 the TAZ is depicted in Figure 3(a). The distribution of the population density is depicted in Figure
289 3(b). The public transit network has 96 bus routes in operation and one diesel-engined Light Rail
290 Train (LRT) route serving the three municipalities of Rio Largo, Satuba and Maceió. Values of MPD
291 for active modes for the MRM reaches a maximum of 4.0 km for walking and 27.5 km for bicycle,
292 which combined with the maximum number of 44 bus routes (that satisfy all PTD) results in 1170
293 scenarios (from scenario MRM_W0.0B0.0PT0 to MRM_W4.0B27.5PT44).
294



(a)



(b)

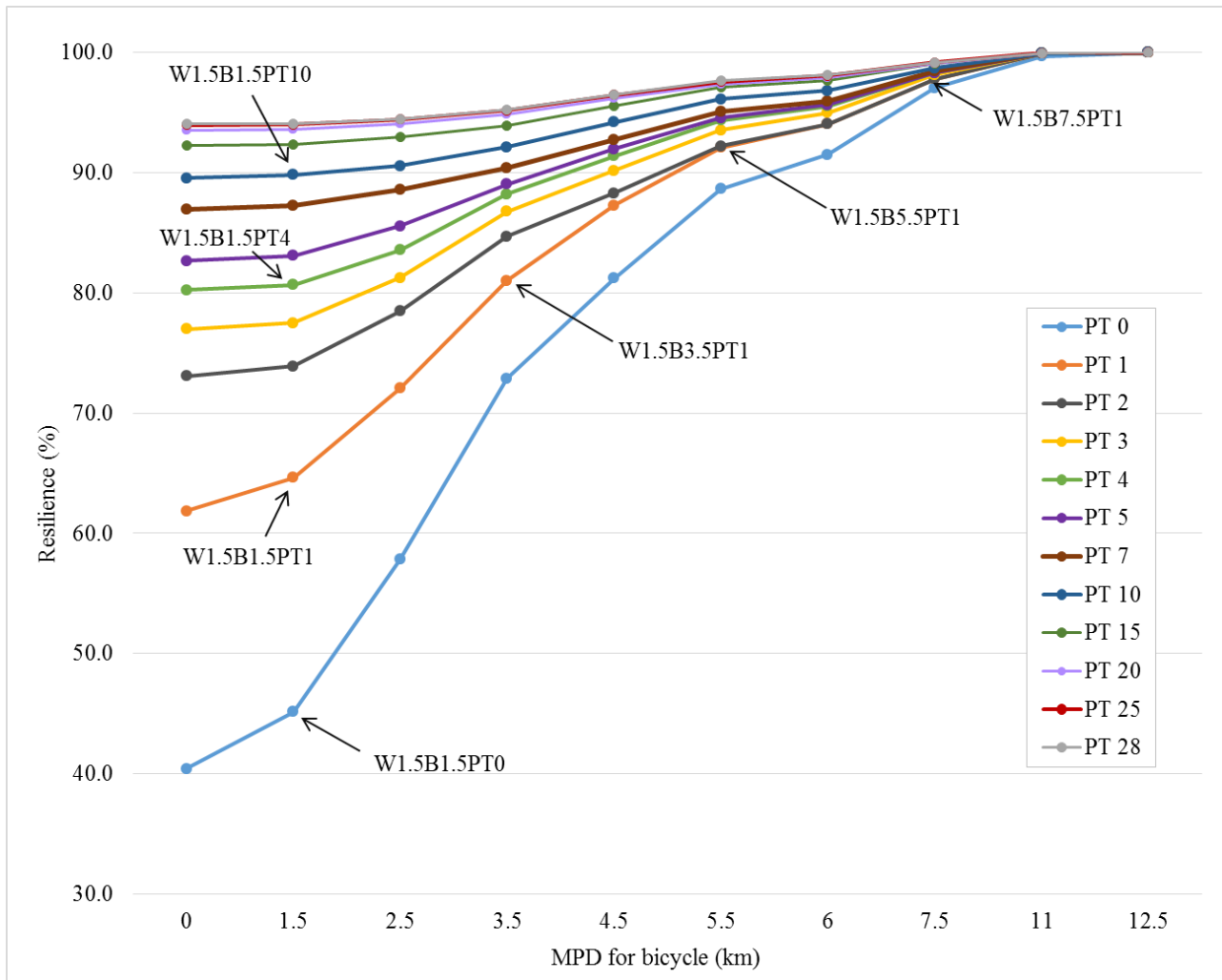
295

296 Figure 3 Maps of TAZ and population density for the Metropolitan Region of Maceió (MRM)

297 **4.2 Segmentation of trips and level of resilience**

298 The variations of the resilience levels are depicted in Figure 4 for São Carlos and in Figure 5 for the
 299 MRM. In both graphics, each point of a given curve represents a scenario with a combination of a
 300 MPD for walking (W) and bicycle (B) combined with a number of public transit (PT) routes that have
 301 been considered not disrupted in the scenario, ranked by the higher PTD (the sum of OD trips served

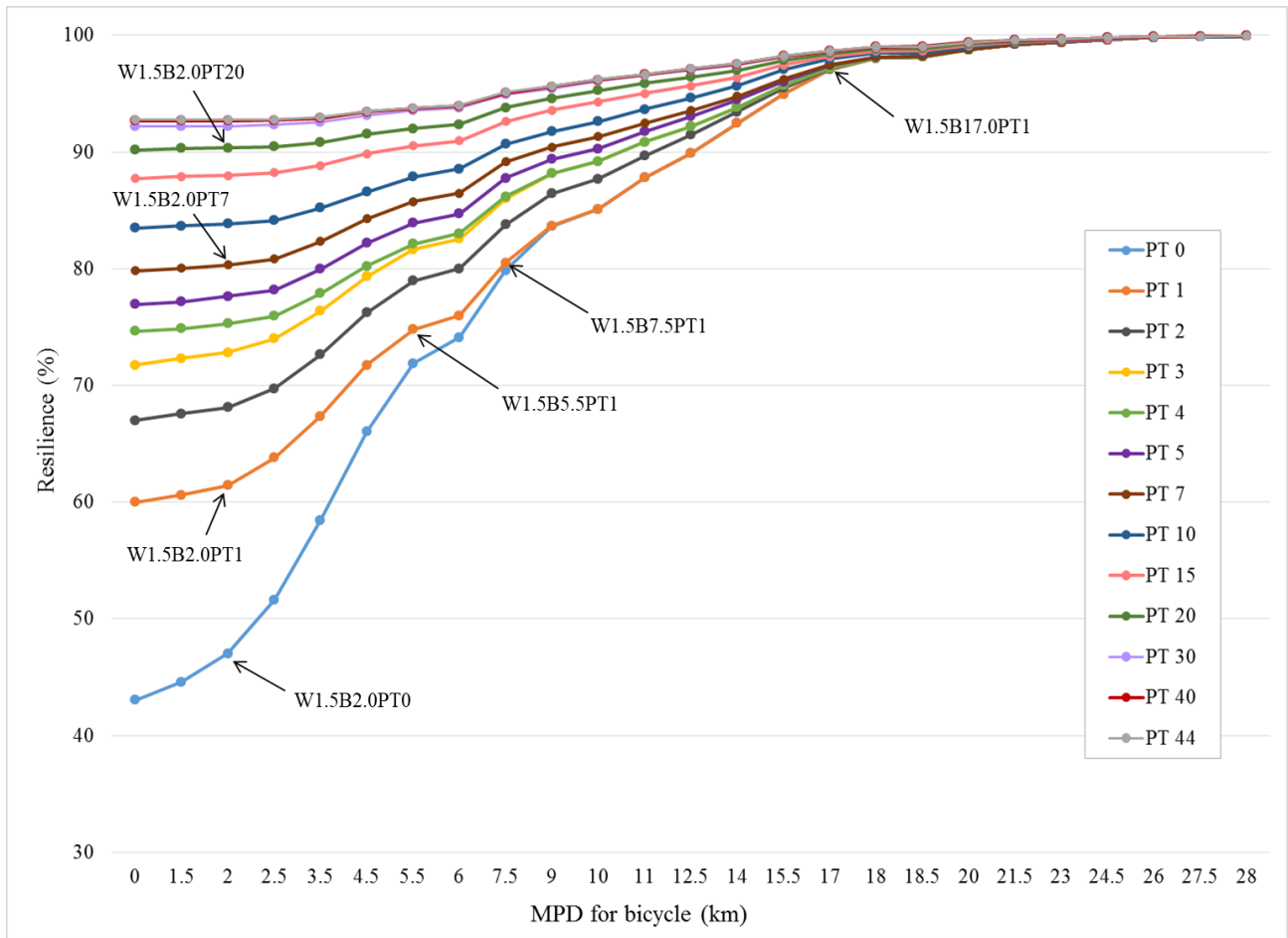
302 by any bus route). To ensure legibility of the graphics, we opted to represent one curve per scenario,
 303 instead of the surface that represents the three parameters (W, B and PT). The horizontal axis
 304 represent the MPD for bicycle. Again, to ensure legibility, we opted to represent only some of the
 305 curves, up to the scenario where new bus routes would not add new PTD (28 for São Carlos and 44
 306 for the MRM).



307
 308 Figure 4 Variation of resilience levels for different MPD values for bicycle, considering multiple
 309 scenarios of PT for São Carlos, SP

310 São Carlos registers an entry level of 40.4% of resilience in the starting scenario SC_W0.0B0.0PT0,
 311 where only intrazonal and exceptional trips are made on walking and cycling modes and no bus route
 312 is in operation. When moving on to scenario SC_W0.0B0.0PT1 (one bus route in operation) there is
 313 a jump to around 62% of resilience, as all trips between any given OD pair served by that bus route
 314 can be made. When trips with longer MPD for bicycle are considered (MPD for walking is always
 315 equal or smaller than the MPD for bicycle), jumps on resilience happen mainly because adaptable
 316 and persistent trips can then be made on walking and cycling modes. In these cases, gains given by

317 the operation of more bus routes are smaller as the bus network increases its offer to more OD pairs.
 318 All scenarios for São Carlos present a four stages behaviour, with inflection points with MPD at 1.5
 319 km when gains in resilience increase faster as more trips become persistent or adaptable, 3.5 km when
 320 these gains start slowing down to a new slow growth stage at 7.5 km, to finally disappear for trips
 321 with MPD over 11 km. This behaviour is consistent along all public transit scenarios, with decreasing
 322 gains (but not constant in value) as all PTD for public transport is satisfied.
 323



324
 325 Figure 5 Variation of resilience levels for different MPD values for bicycle, considering multiple
 326 scenarios of PT for the Metropolitan Region of Maceió (MRM)

327 The MRM registers an entry level of 43.0% of resilience in the starting scenario
 328 MRM_W0.0B0.0PT0. When moving on to scenario MRM_W0.0B0.0PT1 (one bus route in
 329 operation) there is a jump to around 60% of resilience. When trips with longer MPD for bicycle are
 330 considered (again, MPD for walking is always equal or smaller than the MPD for bicycle), jumps on
 331 resilience happen mainly because adaptable, persistent and exceptional trips can then be made on
 332 walking and bicycle modes. In these cases, and consistent with São Carlos, gains given by the

333 operation of more bus routes are smaller as the bus network increases its offer to more OD pairs,
334 which in the case of MRM are larger due to the larger number of OD pairs. It is possible to observe
335 the same four stages behaviour for the MRM as for São Carlos. These have inflection points with
336 MPD at 2.0 km when gains in resilience increase faster as more trips become persistent or adaptable,
337 5.5 km when these gains start slowing down at 7.5 km (interestingly the same value as for São Carlos),
338 to finally disappear for trips with MPD over 17 km. This behaviour is once again consistent along all
339 public transit scenarios, with decreasing gains (again, not constant in value) as all PTD for public
340 transport is satisfied.

341 These behaviours for both São Carlos and the MRM present values of resilience just under 60% in
342 the case of scenarios with no public transport services and MPD for bicycle under around 2.5 km for
343 São Carlos and under around 3.5 km for the MRM. These values account for significant to high
344 resilience according to the classification presented in section 3.4.

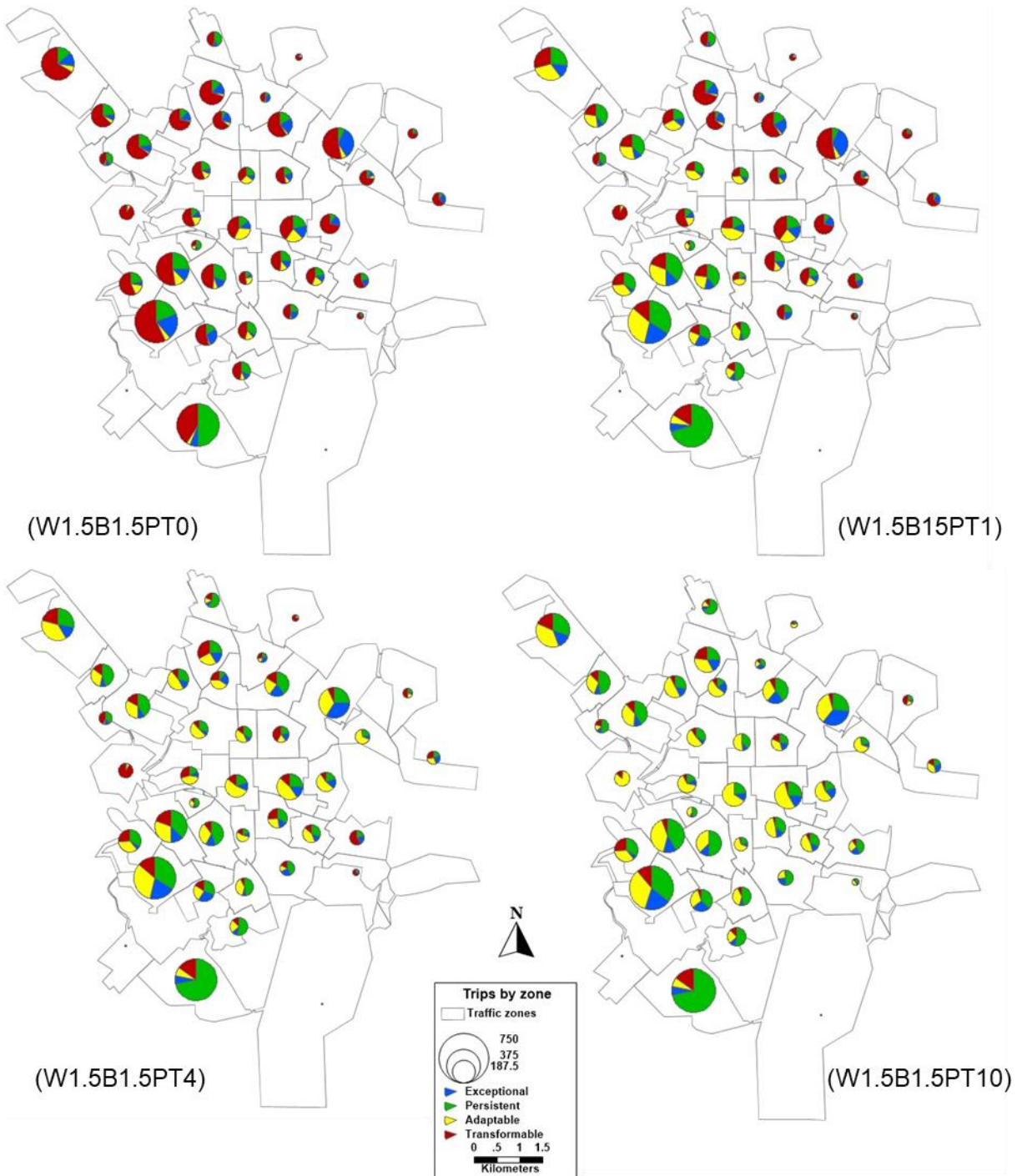
345 One observed finding is that (without considering operational or network issues) a reduced number
346 of bus routes is necessary to be in operation to ensure higher levels of resilience. In the case of São
347 Carlos, only 28 bus routes (or 52% out of a total of 54 routes) are sufficient to ensure levels of
348 resilience of around 94% or above. For the MRM, the number of bus routes that satisfy all the PTD
349 is 44, representing 45% out of the 97 routes (including the LRT). This could perhaps represent a better
350 distribution of the bus routes in the MRM than in São Carlos, but further research is needed to confirm
351 this assumption.

352 **4.3 Spatial distribution of trips per TAZ**

353 We present the spatial distribution of trips per TAZ classified by their resilience level to help localise
354 areas of potential increase of resilience with the maintenance of operating bus routes in case of
355 disruption. These maps show the variation of resilience in the inflexion points identified in the
356 previous section, illustrating the variation of the spatial distribution when the MPD for bicycle
357 increases to encompass trips done in the majority of the area of the city. Figure 6 depicts, for São
358 Carlos, the spatial distribution of trips in which, for a MPD for walking and bicycle of 1.5 kilometres,
359 the number of available bus routes increases. The impact of having one route in operation is
360 significant, adding much more resilience especially in the peripheral areas of the city, mainly in the
361 south, southwest and the northwest of São Carlos. Resilience gains starts to occur more in the city
362 centre and less in the peripheries once more routes become operational, a consequence of more public
363 transport offer. Figure 7 depicts the variation of resilience in São Carlos when one bus route is
364 available and the MPD for cycling increases. For scenarios with the same number of available bus
365 routes, more substantial gains happen in peripheral areas of the city for larger MPD; on the other

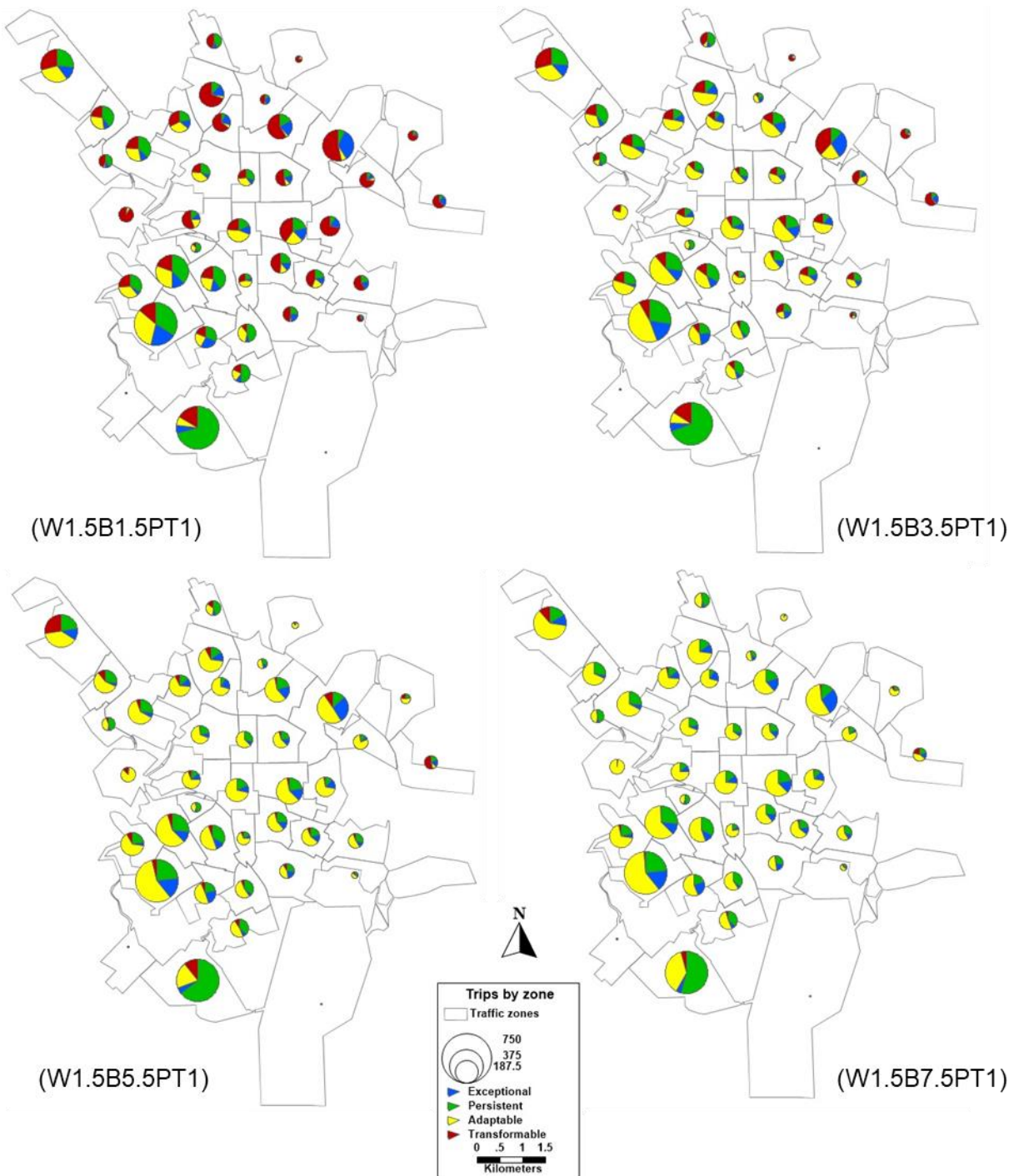
366 hand, the city centre has more gains for shorter MPD because it already has a larger number of
 367 resilient trips. The most peripheral areas in the southwest and northwest of the city gain much more
 368 of having available bus routes than from increased MPD as they depend more on longer trips to access
 369 jobs and services.

370



371

372 Figure 6 Spatial distribution of resilience per TAZ in São Carlos for a sample of scenarios with MPD
 373 for both walking and bicycle of 1.5 kilometres and different number of available bus routes

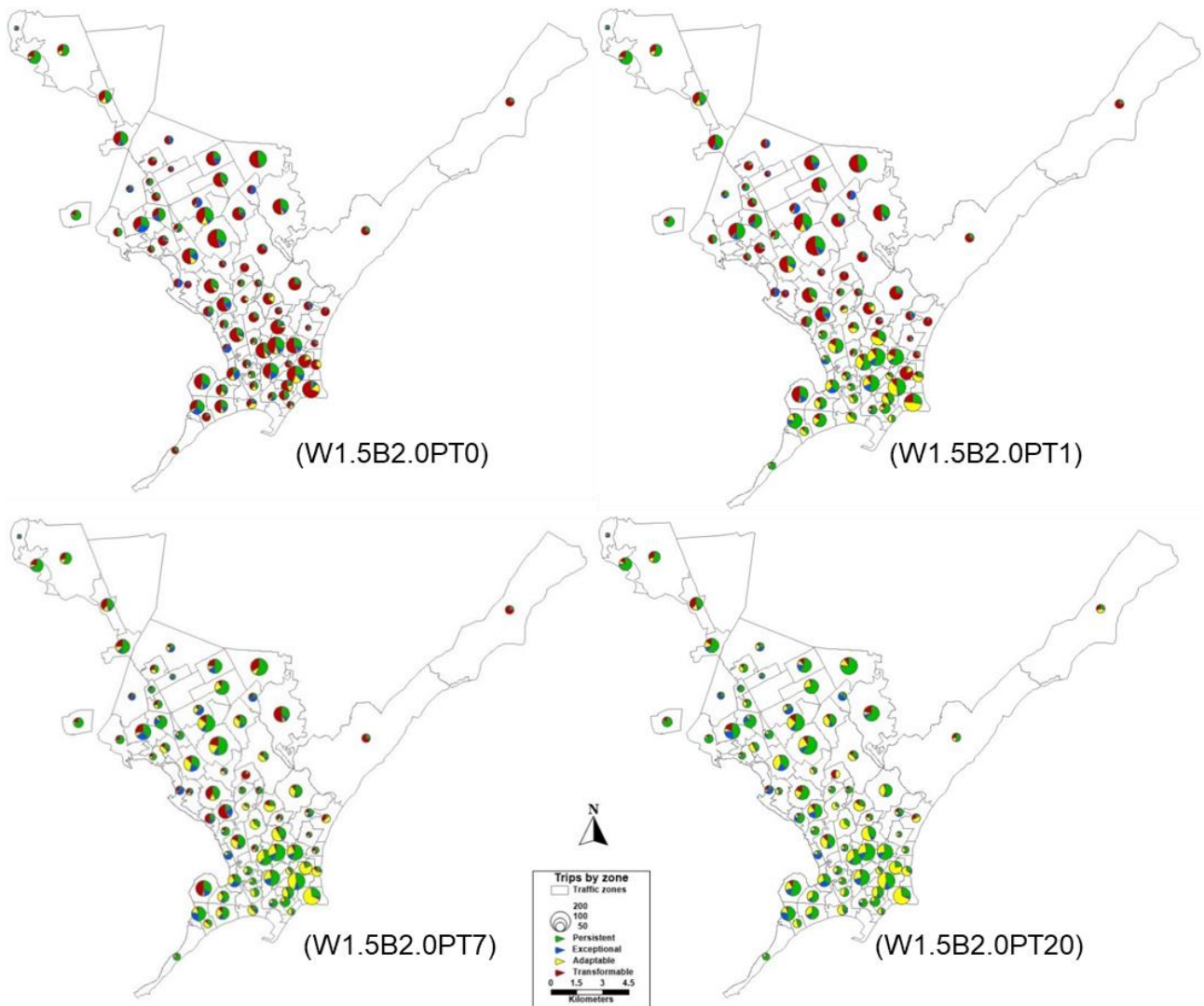


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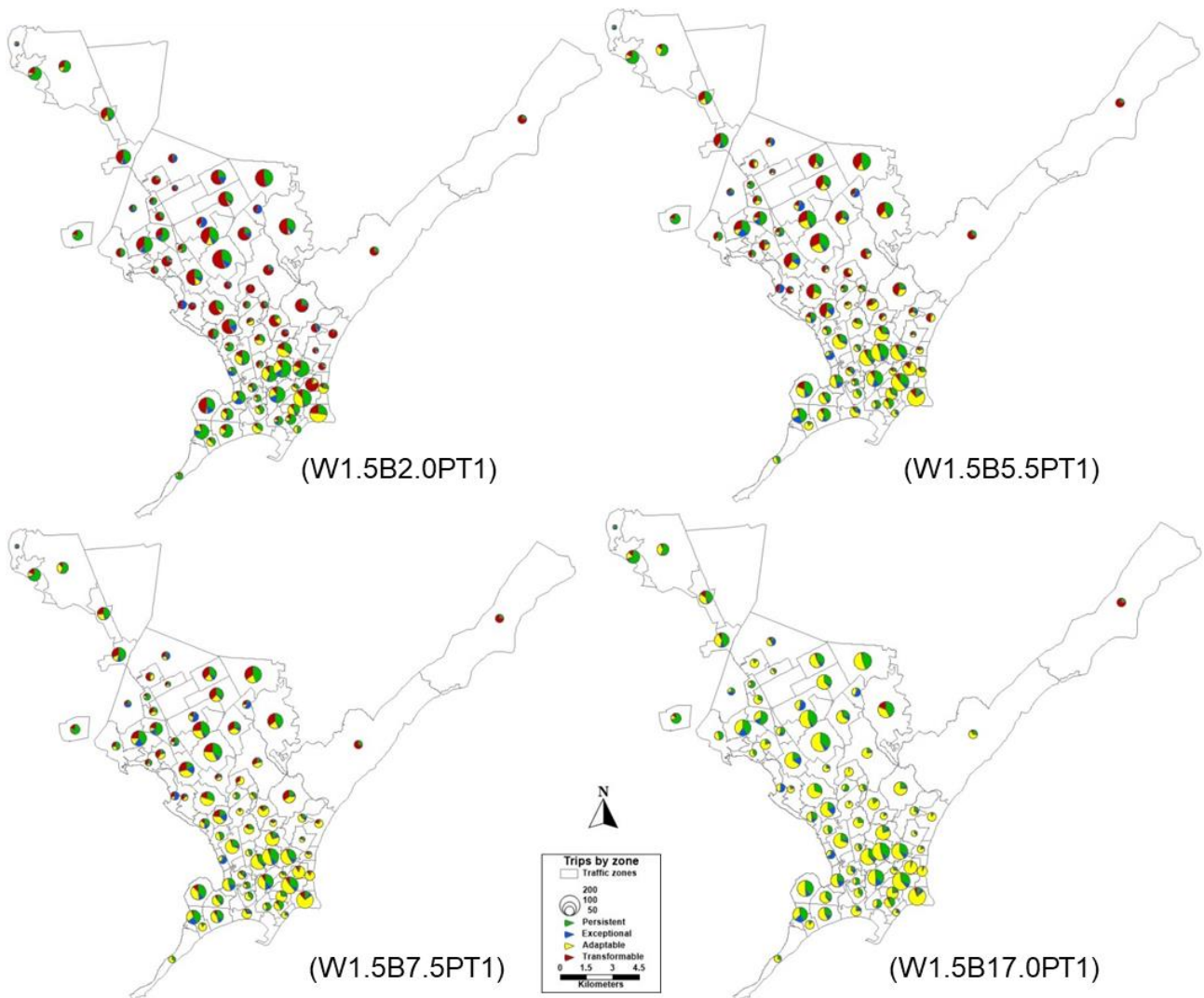
376 Figure 7 Spatial distribution of resilience per TAZ in São Carlos for a sample of scenarios with one
 377 available bus route and variable MPD for bicycle, MPD for walking of 1.5 kilometres

378 Figure 8 depicts, for the MRM, the spatial distribution of trips in which, for a MPD for walking of
 379 1.5 kilometres and for bicycle of 2.0 kilometres, the number of available public transit routes
 380 increases. Gains in resilience depend on a large number of available routes (larger than in São Carlos).
 381 This is a consequence of the city scale and from a large concentration of jobs and services in the

382 historic centre in the south (close to the ocean), whereas residential areas are more evenly spread
 383 across the MRM. Figure 9 depicts, for the MRM, the variation of resilience when one public transit
 384 route is available and the MPD for cycling increases. Resilience gains start to happen only for
 385 relatively long bicycle MPD (above around 7.5 kilometres) which reflects the longer average trip
 386 distance in this city, again a consequence of the displaced centrality of the MRM. The size of the
 387 MRM and the consequent large average trip length creates a strong dependence of the public
 388 transport. Therefore, the impact of adding routes is significantly higher than the impact of having
 389 larger MPD for cycling. This is visible by the variation of persistent trips across the MRM.
 390



391
 392 Figure 8 Spatial distribution of resilience per TAZ in the MRM for a sample of scenarios with MPD
 393 bicycle of 2.0 kilometres and different number of available public transport routes



394

395 Figure 9 Spatial distribution of resilience per TAZ in the MRM for a sample of scenarios with one
 396 available public transport route and variable MPD for bicycle

397 **4.4 Resilience and income**

398 We used the scenarios mapped in the previous section to analyse the relationship between trip
 399 distances and their resilience classification and individual income (for São Carlos in Figure 10) and
 400 household income (for the MRM in Figure 11). This difference in the income variable shows
 401 consistency between the two case studies as the average size of households in the MRM is 3.4, a value
 402 calculated from the data of the OD survey.

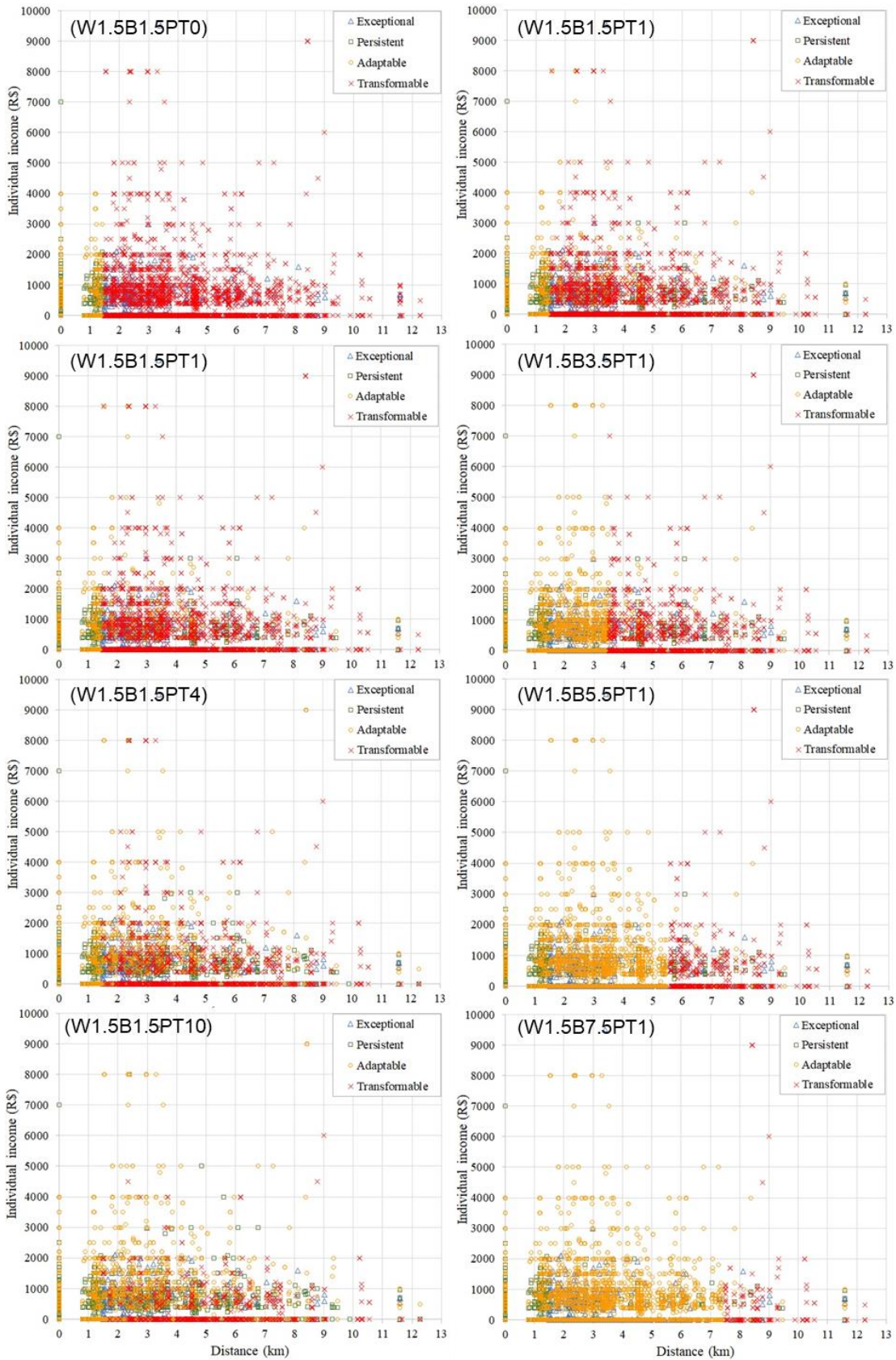
403 A straightforward and generalised comparison between the two case studies is not feasible, as there
 404 are variations among income classes or mobility scenarios within each case study and between the
 405 two cities. However, results show interesting indications regarding particular aspects of income
 406 distribution and urban mobility resilience, as discussed next.

407 When considering the variation of MPD for cycling with a constant number of available public
408 transport routes (the right column of Figure 10 and Figure 11), it is interesting to see that patterns
409 follow the ones presented by Martins et al. (2019) in which public transport was considered as a
410 motorised vehicle. Transformable/at risk trips become adaptable for lower income levels in both São
411 Carlos and the MRM. Another interesting observation is that lower income levels have less gains in
412 resilience as less transformable/at risk trips become adaptable or persistent, more so in the MRM than
413 in São Carlos, as depicted in the left column of Figure 10 and Figure 11. Statistical tests did not
414 provide any relevant correlation between the observed values of trip distance and income and
415 resilience classes.

416 To analyse further the data, we plotted the distribution of trips per resilience class by brackets of
417 income, depicted in Figure 12 (for São Carlos) and Figure 13 (for the MRM). We classified all the
418 trips with a non-null response for income level into quartiles; we also created a classification for all
419 the trips with no income or no answer for income. We present, for each scenario, on the right the
420 distribution of absolute values of trips classified by resilience class within each income bracket. On
421 the left, we present the share of these classes for each income bracket. Data for São Carlos has a very
422 high value of responses with no income or no answer for income, which may be a consequence of the
423 very large university student population in the city.

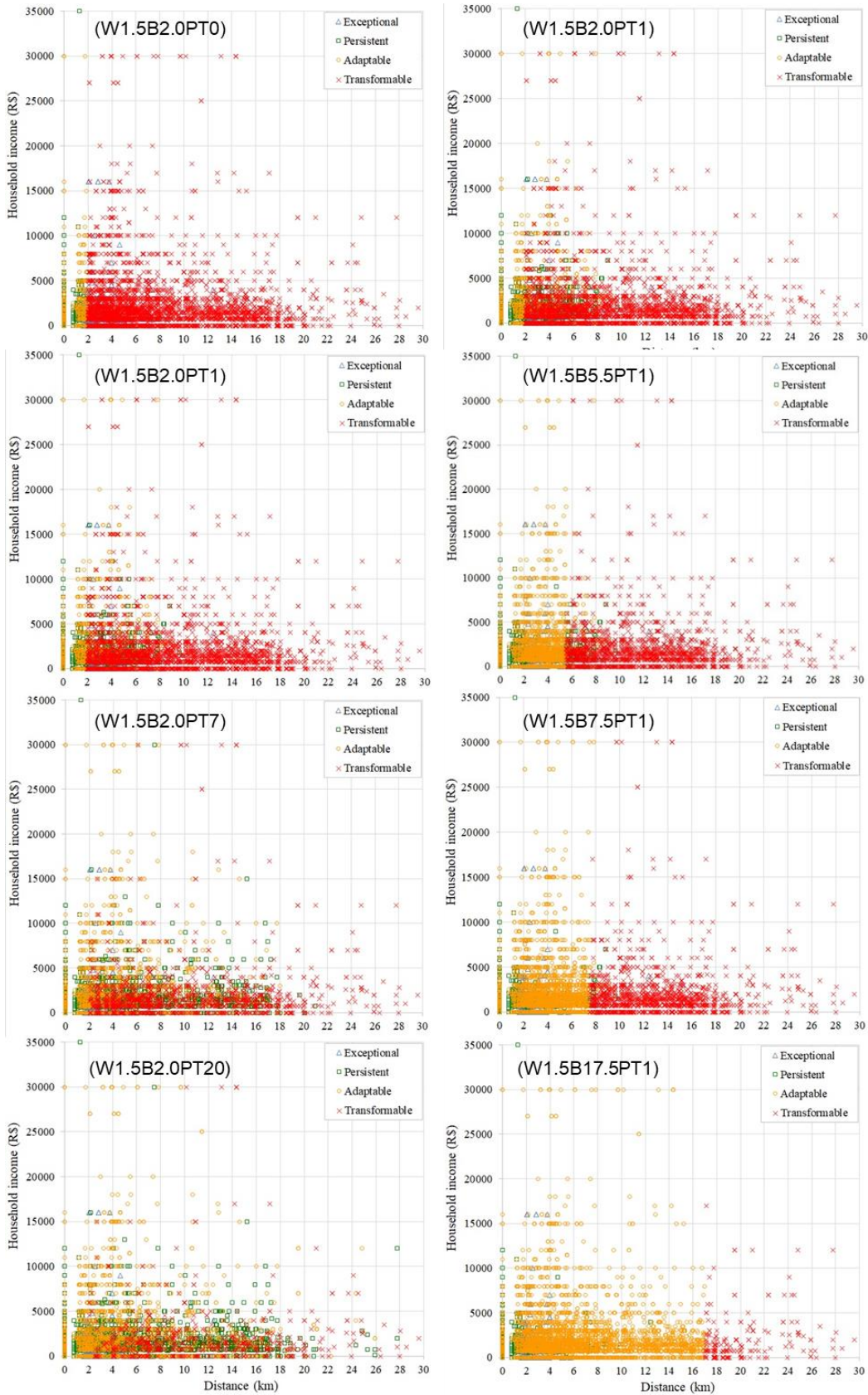
424 In both case studies, the higher the income bracket is the larger is the share of transformable/at risk
425 trips, more so when the MPD is constant and the number of public transport routes varies (the left
426 column of Figure 12 and Figure 13). This effect only disappears when many routes are in operation.
427 In the MRM, when increasing the number of available routes, more transformable/at risk trips become
428 persistent than adaptable, which reflects the local importance of public transport, as previously
429 observed for the spatial distribution of trips in the MRM. When still looking at constant MPD and
430 varying number of routes, if we look at the distribution of the trips, the lower the income bracket is,
431 the largest change from transformable/at risk to persistent occurs, especially in the MRM. The share
432 of transformable/at risk trips for the most optimistic scenarios (higher number of public transport
433 routes) is equalised across all income brackets for both cities. The same trend occurs in optimistic
434 scenarios with higher MPD when it varies for the same number or routes (the right column of both
435 Figures), but with larger changes for intermediate values of MPD (below 3.5 kilometres for São
436 Carlos and 5.5 kilometres for the MRM). For both case studies and for all scenarios, the share of
437 persistent trips increases as the income decreases whereas the share of adaptable trips decreases in
438 the same direction.

439



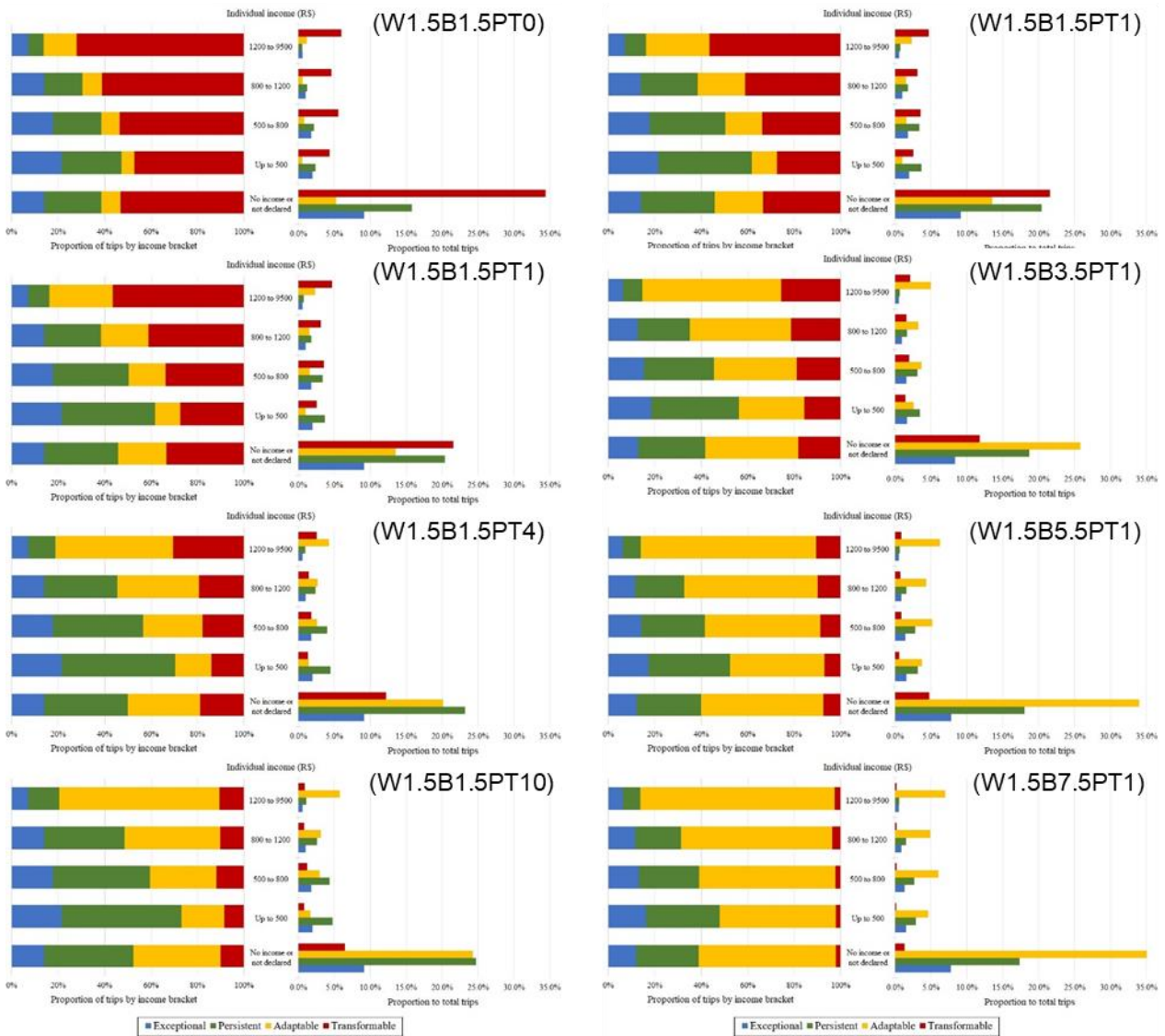
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441 Figure 10 Relationship between distance of trip and average monthly individual income (in Brazilian
 442 Reais, R\$) for São Carlos: (left) with MPD for bicycle of 1.5 kilometres as n and different number of
 443 available bus routes; (right) with one available bus route and variable MPD for bicycle



444

445 Figure 11 Relationship between distance of trip and average monthly household income (in Brazilian
 446 Reais, R\$) for the MRM: (left) with MPD for bicycle of 1.5 kilometres and different number of
 447 available bus routes; (right) with one available bus route and variable MPD for bicycle



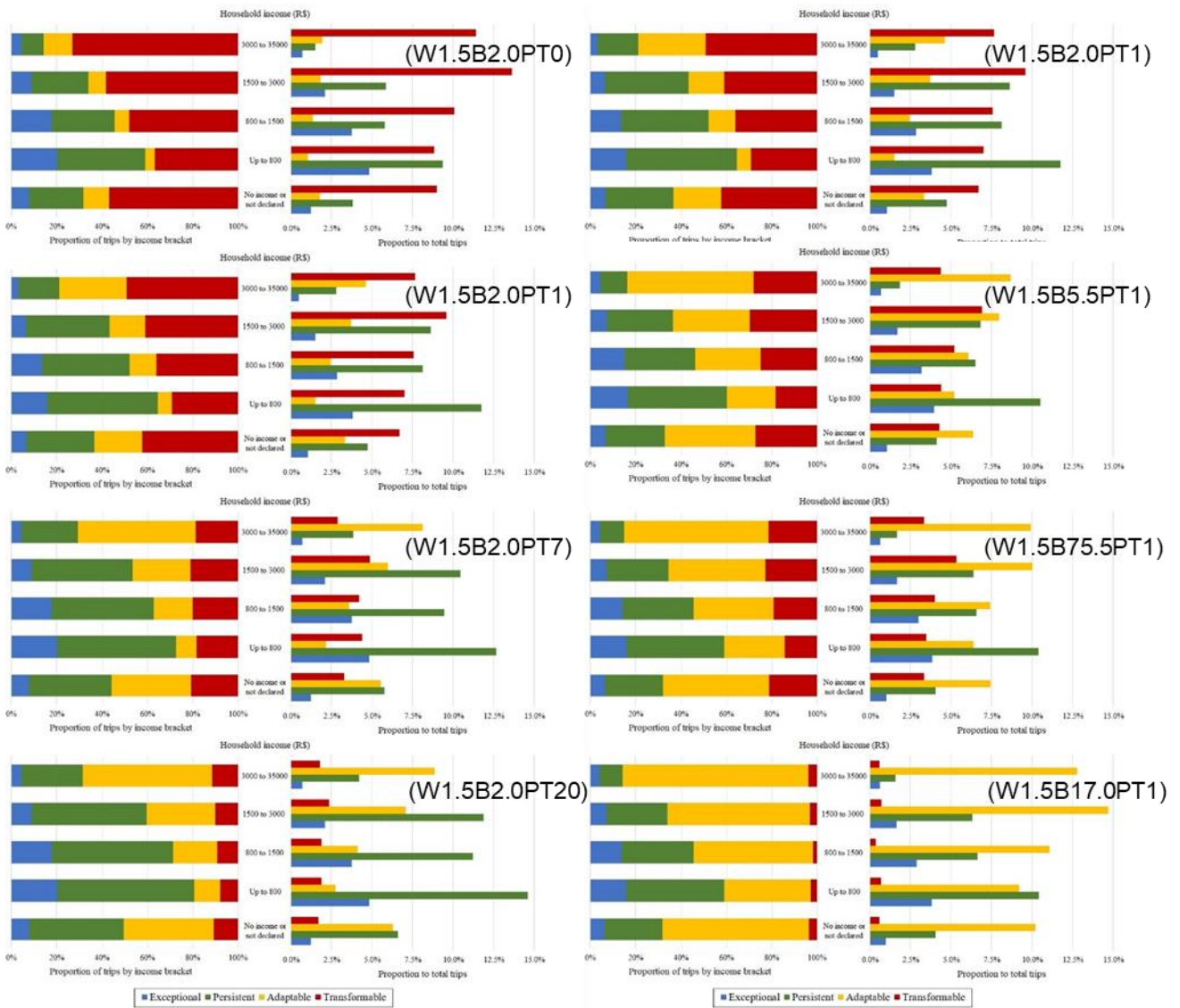
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450 Figure 12 Sample of scenarios with the distribution of trips per individual income brackets for São
 451 Carlos: (left) with MPD for bicycle of 1.5 km and different number of available bus routes; (right)
 452 with one available bus route and variable MPD for bicycle

453

454

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456

457 Figure 13 Sample of scenarios with the distribution of trips per individual income brackets for the
 458 MRM: (left) with MPD for bicycle of 2.0 km and different number of available public transport
 459 routes; (right) with one available bus route and variable MPD for bicycle

460 Conclusion

461 The paper presented the consideration of public transport in assessing an overall indicator of
 462 resilience using the OD matrix for two case studies. This is a new iteration of the methodology
 463 developed by Martins et al. (2019), as we now considered incremental scenarios in which public
 464 transport routes would become operational in the event of disruption (when car trips would not be
 465 possible). These scenarios are combinations of Maximum Possible Distances (MPD) for trips to be
 466 made in active modes (walking and cycling) and the number of available public transport routes; the
 467 latter were prioritised by their potential transit demand (PTD) measured in the OD pairs for public

468 transport. The overall indicator of resilience is the share of trips that can be maintained on or
469 transferred to active modes plus the share of trips can be maintained on or transferred to the
470 operational public transport routes in each scenario. The method has been automated to allow the
471 analysis of larger transit systems using GIS and *Python* tools.

472 The method was successfully applied to two cities in Brazil, São Carlos, SP, (290 scenarios) and the
473 Metropolitan Region of Maceió, MRM, AL, (1170 scenarios) showing that the inclusion of more
474 public transport routes adds resilience to the system. However, a higher number of public transport
475 routes results in increasingly smaller resilience gains, showing that there is scope for strategic
476 thinking when designing an operational response to a disruption. These gains are also more substantial
477 for shorter MPD for walking and cycling, as the public transit routes will increase mobility options
478 for longer distances. The spatial distribution of trips suggests an influence of centrality and of the
479 location of the main centres of residences, jobs and services. A more compact city such as São Carlos
480 has a more spatially even distribution of resilient trips, especially when the public transport is
481 considered. A more sprawled city such as the MRM presents a more uneven distribution of resilience.
482 The analysis of public transport resilience shows that small increments in the supply of public
483 transport routes are key to ensure resilient trips to lower income classes, as higher levels of
484 accessibility are maintained in the event of disruptions.

485 The incorporation of public transport in the methodology allowed a better characterisation of
486 resilience, its spatial patterns and how resilience distribution relates to income. By incorporating the
487 public transport, we have made the method more representative of the transport system. Results also
488 show that there is a substantial gain of resilience once at least one public transport route is made
489 available, with resilience gains decreasing in value as more routes become operational. This clearly
490 suggests the potential of this method in supporting strategic planning of responses to disruption that
491 might involve a phased redeployment of public transport services post-disruption. The resilience
492 gains highlighted from our approach of prioritising the public transit routes can be used to test the
493 impacts of different priority criteria (for example, minimum legal service during strikes, fuel costs
494 per route or connectivity).

495 The proposed method also shows potential for transferability. The use of a commonly available
496 mobility management tool, the OD matrix, combined with a detailed characterisation of the transport
497 network (with distances measured over the road network) and the public transport routes makes the
498 method easy to apply in both large and small urban areas as well as in more or less data rich contexts.
499 The reliability of our resilience index comes from the robustness of OD matrixes, a validated mobility
500 management tool used for decades in multiple different contexts. Our method does not require high
501 technical expertise provided that an OD matrix is available, increasing the potential use of the

502 resilience index by decision-makers in multiple contexts. However, some design assumptions limit
503 the way the index represent the transport system. For example, we assumed some simplifications
504 when considering TAZ and their centroids. When data is available, higher resolution methods could
505 incorporate geographical coordinates of the relevant features (origin and destination of each trip or
506 of transit stops), a study that remains a suggestion for further research.
507 Besides that, further avenues of this research will include an operational analysis of resilience, the
508 consideration of resilience in trips to hierarchical networks of public facilities (e.g. hospitals and
509 schools), the integration between transport lines, the impact of significant technological change
510 towards electrical mobility and localised disruptions (in the whole system or per mode). Another
511 research area will focus on the use of new mobility services (e.g. ridesourcing and sharing services)
512 as operational tools to deal with disruption, based on decisions taken considering resilience levels in
513 the system. Finally, there is scope to explore the potential of linking big data sources, as traffic sensors
514 or mobile data, in analysing on-the-fly resilience levels.

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